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No. 26

July 1, 1999

S. 1282 – Treasury and General Government Appropriation Bill, FY 2000

Calendar No. 169

Reported as an original bill from the Senate Appropriations Committee on June 24, 1999, with amendments, by a vote of 28-0. S. Rept. 106-87.

NOTEWORTHY

- S. 1282 provides \$27.74 billion in new budget authority for the Department of the Treasury, the U.S. Postal Service, the Executive Office of the President, and various independent agencies for FY2000. This amount is \$177.6 million below the FY2000-enacted amount, and \$259.1 million below the budget request. [See attached chart.]
- The bill generally continues spending at the current rate for most programs, but boosts funding for some anti-crime programs. Federal law enforcement continues to be a high priority and more than \$3.29 billion is provided by the Committee for this purpose.
- As it did last year, the Committee Report prohibits any funds from being used to implement actions called for solely under the Kyoto protocol, prior to its ratification; and it directs the Administration to provide a detailed plan for implementing key elements of the President's climate change technology initiative in its FY 2001 budget submission (see Committee Report, page 5).
- The bill calls for the President to establish a National Intellectual Property Coordination Center to coordinate activities among local, state and foreign law enforcement agencies using existing funds within the Executive Office budget for the new center.
- The Committee-reported bill does not block the cost-of-living pay increase for Members of Congress. And it is silent on the issue of abortion coverage in federal employees' healthcare plans.

HIGHLIGHTS

Title I, Department of the Treasury

- **Departmental Offices:** The bill establishes a new account, the Treasury Inspector General for Tax Administration, which was created by the IRS Restructuring and Reform Act, as an independent IG to oversee and audit the IRS.
- **Violent Crime Control and Law Enforcement Funding:** The Committee increases total funding for Treasury enforcement of violent crime control and law enforcement activities to \$194 million, which is \$62 million more than FY99, and \$61.9 million more than requested. Included in this funding is \$30.8 million for BATF for anti-gang programs for grants to local law enforcement organizations (\$13 million) and for integrated violence reduction strategy (\$12.6 million); \$52.8 million for the U.S. Customs Service; and \$22 million for the U.S. Secret Service. Also, \$49 million is provided for the Office of National Drug Control Policy's Special Forfeiture Fund for a national media campaign.
- **Bureau of Alcohol, Tobacco and Firearms (BATF):** The Committee appropriates \$569.2 million for salaries and expenses. The Committee provides \$11.2 million to continue and expand the youth crime gun interdiction initiative to 10 additional cities (bringing the total number of cities to 37), \$1 million for the canine program, and \$3 million for the CEASEFIRE/IBIS program. The Committee has provided \$12.6 million for the integrated violence reduction strategy under the Violent Crime Reduction Trust Fund.
- **Customs Service:** The Committee provides \$1.67 billion for salaries and expenses of the U.S. Customs Service (\$28 million above last year), which includes funding for the 5,000 FTEs which were proposed to be funded through a passenger processing fee. The Committee provides \$67 million for the Automated Commercial System, but does not provide any additional funds or enact the user fee for the Automated Commercial Environment. Also, funds are included for the customs integrity awareness program, combating child pornography, and enforcement of child labor laws, including the creation of the forced child labor command center.

An additional \$108.7 million is appropriated for operation, maintenance and procurement of the Customs Air and Marine Interdiction Program to combat the illegal entry of narcotics and other goods into the United States.

- **Bureau of the Public Debt:** An appropriation of \$177 million is provided to administer the public debt (\$836,000 less than the request).

- **Internal Revenue Service:** The Committee appropriates a total of \$8.19 billion for the Internal Revenue Service (\$184 million below last year and \$57.7 million below the request). Included in this total is \$3.3 billion for processing, tax assistance and management (\$205.8 million over last year); \$3.3 billion for tax law enforcement (\$140.9 million over last year); and \$1.45 billion for information systems (\$184.6 million over last year).

The committee includes \$17 million for customer training of IRS employees, and a total of \$140 million for organizational modernization to restructure the IRS to serve groups of taxpayers with similar needs (small business and self-employed, large corporate, individual, and tax-exempt taxpayers).

IRS Legislative Provisions include the following:

- require the agency to safeguard the confidentiality of taxpayer information; and
- direct the agency to make funds available for improved facilities and increased manpower to provide effective 1-800 telephone assistance for taxpayers.
- **U.S. Secret Service:** The Committee appropriates \$638.8 million for salaries and expenses, an increase of \$38.5 million over last year. In addition, the Committee provides funding for the Secret Service through the Violent Crimes Reduction Trust Fund for protective support (\$5.8 million), protective research (\$2 million), counterfeiting investigations (\$5 million), and workspace program (\$5.9 million). It also includes \$3.2 million in support of the National Center for Missing and Exploited Children.

Title II, U.S. Postal Service

- **Payments to the Postal Service Fund:** The payment to the Postal Service Fund is \$93.4 million (of which \$64.4 million is made available on October 1, 2000). That same amount, \$64.4 million, is for free mail for the blind and overseas voters. The Committee also provides the requested \$29 million for partial reimbursement to the Postal Service for the revenue forgone program.

Title III, Executive Office of the President

- **Total Funding for Title III:** A total of \$553.1 million is provided for the 17 accounts funded under this title.
- **Office of National Drug Control Policy:** The Committee includes \$21.96 million for the Office of National Drug Control Policy and creates a new appropriations line item for the Counterdrug Technology Assessment Center (formerly under the salaries and expenses account), funding it at \$31.1 million. When combined, the appropriations for the two accounts exceed the President's budget request of \$43 million. The Committee continues

POSSIBLE AMENDMENTS

Lautenberg. Require the Drug Czar to include anti-alcohol messages in the National Drug Media Campaign.

Campbell. To provide for an increase in certain federal building funds.

Moynihan. To ensure construction of a new U.S. Mission to the United Nations.

Moynihan. To ensure that the GSA has adequate funds available for programmatic needs.

Moynihan. Regarding a federal courthouse in New York.

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[Chart attached]

S. 1282, Treasury and General Government Appropriations Bill, 2000

(in millions of dollars, unless otherwise indicated)

(Selected Programs)

				Senate Committee recommendation compared with (+ or -)	
	1999 <u>Appropriation</u>	Budget <u>Estimate</u>	Committee <u>Recommendation</u>	1999 <u>Appropriation</u>	Budget <u>Estimate</u>
Title I - Department of the Treasury					
Departmental Offices	123.151	134.630	133.168	+ 10.017	- 1.462
Violent Crime Reduction Programs	132.000	132.127	194.000	+ 62.000	+ 61.873
Federal Law Enforcement Training Center	110.231	107.846	101.725	- 8.506	- 6.121
Bureau of Alcohol, Tobacco, and Firearms	552.769	599.859	569.225	+ 16.456	- 30.634
United States Customs Service	2,049.154	1,829.783	1,782.435	- 266.719	- 47.348
Bureau of the Public Debt	172.100	177.819	176.983	+ 4.883	- .836
Internal Revenue Service	8,375.165	8,248.774	8,191.135	- 184.030	- 57.639
United States Secret Service	692.873	666.235	643.739	- 49.134	- 22.496
Total, Title I - Department of the Treasury..	<u>12,637.225</u>	<u>12,376.130</u>	<u>12,213.529</u>	<u>- 423.696</u>	<u>- 162.601</u>
Title II - Postal Service					
Payments to the Postal Service	100.195	93.436	29.000	- 71.195	- 64.436
(Delay in obligation)	- 71.195	-----	-----	+ 71.195	-----
Advance appropriations, fiscal year 2001	-----	-----	64.436	+ 64.436	+ 64.436
Total, Title II - Postal Service.....	<u>100.195</u>	<u>93.436</u>	<u>93.436</u>	<u>- 6.759</u>	<u>-----</u>
Title III - Executive Office and the White House Office Appropriated to the President					
Compensation of the President and the White House Office:					
Compensation of the President	.250	.250	.250	-----	-----
Salaries and Expenses	52.344	52.444	52.444	+ .100	-----
Office of Management and Budget	60.617	63.495	63.495	+ 2.878	-----
Office of National Drug Control Policy	48.042	43.133	21.963	- 26.079	-21.170
Counterdrug Technology Assessment Center	-----	-----	31.100	+ 31.100	+ 31.100
Federal Drug Control Programs: High Intensity Drug Trafficking Areas Programs	184.977	185.777	188.277	+ 3.300	+ 2.500
Special Forfeiture Fund	214.500	225.300	127.500	- 87.000	- 97.800
Total, Title III - Executive Office and the White House Office Appropriated to the President.....	<u>607.112</u>	<u>639.498</u>	<u>553.128</u>	<u>- 116.984</u>	<u>- 86.370</u>
Title IV - Independent Agencies					
General Services Administration	636.852	158.316	156.297	- 480.555	- 2.019
National Archives and Records Administration	248.589	222.372	220.108	- 28.481	- 2.264
Office of Personnel Management	13,480.640	14,355.105	14,355.105	+ 874.465	-----
Total, Title IV - Independent Agencies.....	<u>14,508.072</u>	<u>14,887.990</u>	<u>14,877.878</u>	<u>+ 369.806</u>	<u>- 10.112</u>
GRAND TOTAL	<u>27,915.604</u>	<u>27,997.054</u>	<u>27,737.971</u>	<u>- 177.633</u>	<u>- 259.083</u>
Rescissions	- 14.500	-----	- 3.800	+ 10.700	- 3.800